## AMENDED IN ASSEMBLY APRIL 28, 1998 AMENDED IN ASSEMBLY APRIL 14, 1998

CALIFORNIA LEGISLATURE—1997-98 REGULAR SESSION

## **ASSEMBLY BILL**

No. 1915

Introduced by Assembly Member Honda (Coauthors: Assembly Members Aroner, Baca, Hertzberg, Lempert, Martinez, Migden, Perata, and Washington)

(Coauthors: Senators Lee, Lockyer, Polanco, Solis, Vasconcellos, and Watson)

February 17, 1998

An act to add Chapter 18 (commencing with Section 11700) to Part 7 of the Education Code, relating to the California Civil Liberties Public Education Board, making an appropriation therefor.

## LEGISLATIVE COUNSEL'S DIGEST

AB 1915, as amended, Honda. WWII internment of Japanese Americans: California Civil Liberties Public Education Board.

Existing law declares legislative intent to provide accurate instructional materials to schools on the internment in the United States of persons of Japanese origin and its impact on Japanese-American citizens and the Armenian genocide. Existing law provides legislative findings and declarations that there are few films or videotapes available on the subject for teachers to use when teaching pupils about these 2 devastating events, and that films or videotapes giving the

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historically accurate depiction of these events should be made in order that pupils will recognize these events for the horror they represented. Existing law encourages teachers to use these films or videotapes as a resource in teaching pupils about these 2 important historical events that are commonly overlooked in today's school curriculum.

This bill would establish the California Civil Liberties Public Education Board (hereafter the board), and would provide for appointment of board members.

This bill would require the State Department of Education to contract with the board to provide partial funding for the purposes of this bill, would authorize the board to hire staff, and would require the board to establish a program for the provision of public education grants for the purpose of educating, and developing educational materials, about the exclusion, forced removal, and internment Japanese-Americans and permanent-resident aliens of during WWII. Japanese ancestry and would appropriate \$5,000,000 to the State Department of Education for this purpose.

This bill would declare that funds appropriated pursuant to this bill shall be applied in the year received toward the minimum funding requirements for school districts and community college districts imposed by Section 8 of Article XVI of the California Constitution.

Vote: majority. Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Chapter 18 (commencing with Section 11700) is added to Part 7 of the Education Code, to read: 2 3 4 CHAPTER 18. THE CALIFORNIA CIVIL LIBERTIES PUBLIC 5 **EDUCATION BOARD** 6 7 Article 1. General 8 California 9 11700. (a) The Civil Liberties 10 Education Board is hereby established. The purpose of **—3**— **AB 1915** 

the board is to sponsor public educational activities and development of educational materials to ensure that the events surrounding the exclusion, forced removal, and internment of civilians and permanent resident aliens of 5 Japanese ancestry will be remembered, and so that the causes and circumstance of this and similar events may be illuminated and understood.

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- (b) The Legislature finds and declares that the federal Commission on Wartime Relocation and Internment of 10 Civilians (CWRIC) was established by Congress in 1980 "review the facts and circumstances surrounding Executive Order 9066, issued in February 19, 1942, and the impact of such Executive Order on American citizens and permanent residents... and recommend to appropriate remedies." The CWRIC issued a report of its findings in 1983 with the reports "Personal Justice "Personal Denied" and Justice Denied-Part 18 Recommendations." The reports were information gathered "through 20 days of hearings in cities across the country, particularly the West Coast, hearing testimony from more than 750 witnesses: evacuees, former government officials, public figures, interested citizens, and historians and other professionals who have studied the subjects of Commission inquiry."
- (c) The lessons to be learned from the internment of 25 Japanese Americans during World War II are embodied in "Personal Justice Denied-Part II, Recommendations." The CWRIC concluded as follows: "In sum, Executive Order 9066 was not justified by military necessity, and the decisions that followed from it-exclusion, detention, the ending of detention and the ending of exclusion-were not military considerations. 32 founded upon The broad 33 historical causes that shaped these decisions were race hysteria, and a failure 34 prejudice, war of political 35 leadership. Widespread ignorance about Americans of 36 Japanese descent contributed to a policy conceived in 37 haste and executed in an atmosphere of fear and anger at Japan. A grave personal injustice was done to the 38 citizens and resident aliens of Japanese ancestry who, without individual review or any probative

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I evidence against them were excluded, removed and detained by the United States during World War II."

(d) The Legislature further finds and declares that President Ronald Reagan signed into law the federal Civil Liberties Act of 1988 and declared during the signing ceremony that "This is a great day for America." In that act the Congress declared as follows:

"The Congress recognizes that, as described in the 8 9 Commission on Wartime Relocation and Internment of 10 Civilians, a grave injustice was done to both citizens and permanent residents of Japanese ancestry 12 evacuation, relocation, and internment of civilians during 13 World War II. As the Commission documents, these 14 actions were carried out without adequate security 15 reasons and without any acts of espionage or sabotage 16 documented by the Commission, and were motivated largely by racial prejudice, wartime hysteria, and a failure 17 18 of political leadership. The excluded individuals of suffered enormous 19 Japanese ancestry damages, 20 material and intangible, and there were incalculable loses 21 in education and job training, all of which resulted in significant human suffering for which appropriate compensation has not been made. For these fundamental 24 violations of the basic civil liberties and constitutional 25 rights of these individuals of Japanese ancestry, Congress apologizes on behalf of the Nation." 26

11705. (a) The Public Education Board shall be composed of five members appointed as follows:

(1) Three members appointed by the Governor.

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- 30 (2) One member appointed by the Speaker of the 31 Assembly.
- 32 (3) One member appointed by the Senate Committee 33 on Rules.
- 34 (b) All members shall serve four-year terms except for 35 the first members who shall serve terms as follows:
- 36 (1) The first three members appointed by the 37 Governor shall serve as follows:
  - (A) One member shall serve until December 31, 2001.
- 39 (B) One member shall serve until December 31, 2002.
- 40 (C) One member shall serve until December 31, 2003.

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(2) The first member appointed by the Speaker of the Assembly shall serve until December 31, 2001.

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- (3) The first member appointed by the Committee on Rules shall serve until December 31, 2002.
- (c) Any member appointed to fill a vacancy occurring before the expiration of the term for which the member's predecessor was appointed shall be appointed only for the remainder of that term. A member may serve after the expiration of the member's term until the member's successor has taken office.
- 11710. (a) Members of the board shall serve without pay, except that members of the board shall be entitled to reimbursement for travel, subsistence, 14 necessary expenses incurred by them in carrying out the functions of the board.
  - (b) Three members of the board shall constitute a quorum but a lessor number may hold hearings.
  - (c) The chair and vice chair of the board shall be elected by the members of the board.
  - (d) This chapter shall not affect each board member being subject to all applicable conflict of interest laws.
  - (e) Not later than 12 months after the first meeting of the board and every 12 months thereafter, the board shall transmit to the Governor, the Speaker of the Assembly, and the Senate Committee on Rules a report describing the activities of the board.

## Article 2. K-12 Schools and Community College Grant Program

11715. (a) The State Department of Education shall contract with the board to provide part of the funding for the board to fulfill its mission through the establishment a K-12 Schools and Community College Grant 34 of 35 Program. The grants awarded under the program shall be 36 awarded on a competitive basis. The board shall seek, private funding, in-kind contributions, or other sources to 38 supplement its state funding. For purposes of this "K-12" means public schools maintaining kindergarten or any of grades 1 to 12, inclusive.

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(b) The board may contract with independent review panelists to evaluate and make recommendations to the board on the grant program.

- (c) In distributing funds, the board shall employ standards consistent with the following criteria:
- (1) Projects shall be specifically designed for use in the public school classrooms for K-12 and colleges, and be consistent with the stated intent and purposes of this chapter.
- (2) Applicants shall have, and shall demonstrate the capability to, administer and complete the proposed deadlines within project within specified and the State specified budget, and to comply with the 14 Department of Education and board policies and other applicable state requirements.
  - (3) Applicants shall have the experience, knowledge, and qualifications to conduct quality educational activities regarding exclusion and detention the Japanese-Americans during World War II.
  - (4) Projects shall link the Japanese-American exclusion and detention experience with the experiences of other populations so that the cause and circumstances of this and similar violations of civil rights or acts of injustice may be illuminated and understood.
  - (5) Projects designed maximize shall be to the long-term educational impact of this chapter.
- (6) Projects shall build upon, contribute to, 28 expand upon, the existing body of K-12 and community college educational materials on the exclusion 30 detention of Japanese-Americans during World War II.
- 31 (7) Projects shall include the variety of experiences 32 regarding exclusion and detention the 33 Japanese-Americans and its impact before, during, and 34 after, World War II, including those Japanese Americans 35 who served in the military.
- (8) Applicants shall be encouraged to involve former 36 37 detainees, those excluded from the military area, 38 their descendants the development in and implementation of projects.

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(9) Applicants shall be encouraged to develop a strategy and plan for raising the level of awareness and understanding among the K-12 pupils and community college students regarding the exclusion and detention of Japanese-Americans during World War II so that the causes and circumstances of this and similar events may be illuminated and understood.

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- (10) Applicants shall be encouraged to develop a strategy and plan for reaching the broad, multicultural pupils and population of K-12 community college students through project activities.
- (11) Applicants shall be encouraged to develop local 13 and regional consortia of organizations and individuals 14 engaged in similar educational, research, and development efforts.
- (12) Applicants shall be encouraged to coordinate and collaborate with organizations and individuals engaging 18 in educational. and similar research. development endeavors to maximize the effect of grants.
  - (13) Applicants shall be encouraged to utilize creative and innovative methods and approaches in the research, development, and implementation of their projects.
  - (14) Applicants shall be encouraged to seek matching funds, in-kind contributions, or other sources of support to supplement their proposal.
  - (d) The board may adopt other criteria as it deems appropriate for board review of grant proposals. In reviewing projects for funding, scoring shall be based on an evaluation of all application materials: attachments, letters, supplementary support materials, and other materials that may be requested of applicants.
  - 11720. (a) In the review process, the board shall assign the following order of priority to the criteria set forth in subdivision (c) of Section 11715:
- (1) Criteria set forth in paragraphs (1) (4),to 36 inclusive, shall be given highest priority.
  - (2) Criteria set forth in paragraphs (5) to (7),inclusive, shall be given second priority.
- 39 (3) Criteria set forth in paragraphs 8 to 14, inclusive, shall be given third priority. 40

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(b) The recommended scores shall be forwarded by the independent review panelists to the board to be considered as a basis for final selection of projects to be funded. In conjunction with the panel scores, the board

- (b) The board shall consider the overall breadth and 6 variety of the field of applicants to determine the projects that would best fulfill its program and mission. Final grant awards may be for the full amount of the grant requests or for a portion of the grant request.
  - School districts, county offices of education, and community college districts shall be eligible for securing grant funds from the board.
- School districts, county offices of education, and 14 community college districts are encouraged 15 collaborate and, if appropriate, contract with any of the 16 following entities: nonprofit organizations described in Section 501(c)(3) of the Internal Revenue Code, colleges 18 and universities, social service organizations, community governmental organizations, other agencies, 20 individuals for the purposes of accomplishing the goals of this chapter.
- (e) Nothing in this chapter shall preclude consortia of 23 the above entities with a local education agency as the lead applicant from applying for grant funds.
  - (f) The board shall establish all of the following categories for the grant program:
- (1) Curriculum grants, for the purpose of making 28 substantive progress in efforts to incorporate the history and the lessons of the World War II exclusion, removal, and detention of persons of Japanese ancestry as part of American public education curricula from education agencies. Curriculum projects grant mav include, but shall not be limited to all of the following:
- 34 (A) Development, coordination, distribution and of 35 new educational materials.
- (B) Development curriculum of materials to 37 complement and augment resources currently available on this subject matter.
- 39 (C) Strategic planning for adoption into state-mandated and local curricula.

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(D) Embedding subject matter into current educational priorities, including, but not limited to, professional development, new technology, and academic performance.

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- (E) Coordination with other multicultural curriculum efforts.
- (2) Library resources grants, for the purpose of adding materials into K-12 schools and community college libraries, including, but not limited to, the creation, bibliographies, distribution of publication and curriculum guides, oral histories or other resource directories on issues related to the internment for K-12 schools and community college audiences.
- (3) Educational technology grants, for the purpose of 15 developing websites, CD-ROM, or other technologies for 16 K-12 schools and community college audiences.
- (4) Educational presentation grants, for the purpose of 18 developing, presenting, videos, plays, presentations. speaker bureaus, and exhibitions for K-12 and community college audiences.
- (5) Day-of-Remembrance grants, for the purpose of presentation 22 development and of related 23 Day-of-Remembrance to K-12 activities schools community college audiences.
  - (6) Other, grants, for the purpose of undertaking other programs and initiatives to implement the intent of this chapter as deemed appropriate.
  - 11721. (a) The board shall have an executive director who shall be appointed by the board.
  - (b) The board may appoint and establish the pay of additional staff as it may require subject to the laws governing state civil service.
- (c) The board may accept, use and dispose of gifts or 34 donations of services or property for purposes authorized under this chapter.
- 11725. The sum of five million dollars (\$5,000,000) is 36 37 hereby annually appropriated from the General Fund to the State Department of Education for the purpose of 38 contracting with the California Civil Liberties Public

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- Education Board beginning on January 1, 1999, for the purposes of this chapter.
- SEC. 2. Funds appropriated pursuant to this act shall be applied in the year received toward the minimum funding requirements for school districts and community
- 6 college districts imposed by Section 8 of Article XVI of the
- 7 California Constitution.